Exhibit 28

Transcript of the Testimony of Ray Perryman

Date:

June 27, 2018

Case:

STATE OF TEXAS vs UNITED STATES of AMERICA

Ray Perryman June 27, 2018

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1
            IN THE UNITED STATES DISTRICT COURT
 2
             FOR THE SOUTHERN DISTRICT OF TEXAS
                     BROWNSVILLE DIVISION
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    STATE OF TEXAS,
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                                        )
             Plaintiffs,
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                                       ) Case No.
 7
             vs.
                                       ) 1:18-cv-00068
    UNITED STATES OF AMERICA, et al., )
 8
 9
             Defendants,
10
             and
    KARLA PEREZ, et al.,
11
12
               Defendant-Intervenors. )
13
                     ORAL DEPOSITION OF
14
                         RAY PERRYMAN
15
16
                  Wednesday, June 27, 2018
17
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             Oral deposition of RAY PERRYMAN, produced as
19
    a witness at the instance of the Plaintiff States, and
20
    duly sworn, was taken in the above-styled and numbered
21
    cause on the 27th day of June, 2018, from 2:00 p.m. to
22
    4:44 p.m., before Deborah L. Endler, Notary Public in
23
    and for the State of Texas, reported by stenographic
24
    means, at the offices of the Attorney General, 300
25
    West 15th Street, 11th Floor, Austin, Texas 78701,
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pursuant to the Federal Rules of Civil Procedure and the provisions stated on the record or attached hereto.

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different way. If there are fewer workers in the workforce, that can potentially increase wages?

- A. It can. That's an unproductive thing to have happen in society, but that can be one consequence.
- Q. Okay. Now, if we go down, it says retirees have also been rehired? Do you see that?
 - A. Yes, sir.

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- Q. So that's saying in response to the labor shortage, retirees have also been rehired; right?
- 11 A. I talk about several things. That's one of 12 them, yes, sir.
- Q. Those retirees would have been outside of the labor force participation prior to being rehired; correct?
- 16 A. That's correct.
- 17 Q. So a labor shortage could potentially 18 increase labor force participation?
 - A. Well, depending on how people respond to it, it can. What tends to happen is you have a trend going on. It's going to be socially going up or going down. And then depending on the economic conditions you get fluctuations in that month to month. The trend has been going down for a long time.
 - Q. Okay.

benefits can have a multiplier effect. Can costs have a multiplier effect?

- A. Oh, of course.
- 4 | O. How so?

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- A. Similar thing. If you are spending money on health care, or whatever the case may be, if you were not spending that money on that, you would spend it on something else that would have a productive use in society.
- Q. Okay. So when you do the net benefits, let's first talk about the direct net benefits, and I understand that you netted out the costs; right?
- 13 A. Correct.
- 14 | 0. And those would be the direct costs?
- 15 A. Right.
- Q. Then under the total net benefits, which include the multiplier effects, you netted out the multiplier benefits and the multiplier costs?
- 19 A. Correct.
- 20 Q. All right. Thank you.
- 21 A. Yes, sir.
- 22 Q. If you go to page 17, please.
- 23 A. 17. Yes, sir.
- Q. So in my mind this first paragraph gives kind of a good summary of what you have done in this

1 | I've done a lot of work over the years is the area of

- 2 | hunger and the food banks, food pantries, that sort of
- 3 | thing, that provide that service to people
- 4 irrespective of immigration status, do get some
- 5 support from the state, so that might be one example.
- 6 Q. Okay. Anything else you can think of?
- 7 A. I'm sure there are others. That's one that 8 comes to mind.
 - Q. What about law enforcement? How does the state incur a cost providing law enforcement services related to undocumented workers?
- MR. HERRERA: Objection, vague.

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- 13 Α. Well, generally we all benefit from the 14 availability. If you are in an area, you benefit from 15 the availability of law enforcement. But more 16 specifically, like any large group of people you 17 probably going to have some of these folks do some 18 things they shouldn't do and end up in the law 19 enforcement system which involves potentially court costs, prosecutorial costs, costs of incarcerating 20 21 people, things of that nature.
 - Q. On this sentence on page 17 when you say "costs involved with undocumented workers," as we talked about earlier, that phrase "undocumented workers" includes the DACA population?

A. Again, it more than likely does because as I understand it that's technically how they are still classified.

- Q. Okay. Let's move on. Go to page 19,
- 5 | please.

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- 6 A. Yes, sir.
- 7 Q. The bottom paragraph on that page.
- 8 | A. Yes, sir.
- 9 Q. So, again, just to reiterate, you say
 10 "There are costs associated with the undocumented
 11 population which accrue to governmental entities such
 12 as education, social services and health care." You
- 13 still agree with that statement?

Α.

- Q. And when you say undocumented population, that includes DACA recipients?
- 17 A. I believe it would, yes.

Yes, sir.

- Q. And then you say "The Perryman Group
 measured these costs based on the best available
 information from various sources." When I read that,
 to me that sounds like it's an estimate; is that fair
 to say?
- A. Well, certainly. We don't know exactly a lot of these. There is not exact measures of anything. We don't know the exact amount.

1 break it down then. Do you know how you calculated

- 2 | the \$3 billion estimated expense to the federal
- 3 | government caused by the undocumented population?
- A. Not without working back through all the information from the time. I'm sorry.
- Q. What about the \$3.1 billion to the State of Texas?
- 8 A. I would have to give the same answer there.
- 9 Q. And same for the \$6.7 billion for local
- 10 entities?

Α.

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- 12 O. So this \$3.1 billion to the State of Texas
- 13 is the cost you estimated Texas incurred because of
- 14 | its provision of services to the undocumented
- 15 | population in Texas?

Yes.

- 16 A. Correct.
- Q. And that undocumented population included
- 18 | the DACA population?
- 19 A. I believe it would have, yes.
- 20 Q. All right.
- A. As they are a percentage of it, and I would
- 22 have to probably use fewer services, but yes.
- Q. All right. And you said fewer services but
- 24 you are not saying that the DACA population used none
- 25 of these services?

O. I understand.

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- A. But the overall impact on the state would include multiplier effects which have already been netted out because they have been netted out when we did the first part of this. So the taxes are in this net benefits. Yes, it would be a larger number.
- 7 Q. So if you looked at, and again, I understand that you do a subtraction equation to get 8 the net benefits, but if we are just looking at what 9 goes into that equation, you have the multiplied 10 11 benefits and you have the multiplied costs, and in your estimation the figure that you would use to 12 13 calculate the multiplied costs to the State of Texas 14 would be roughly \$9 billion?

MR. HERRERA: Objection, asked and answered.

- A. Approximately. If we can go back to page 21 for a moment, I might say something that might clarify this.
 - Q. Of course.
- A. Another way you could have presented this table would have been the direct tax receipts, the indirect and induced gross tax receipts, which would be that bigger number than 16.3 for federal, for example, okay. Then added up that total, which would

it, but I think it was fine.

- Q. Now let's look at paragraph 39. In here you are talking about the benefits to the United States and Texas because of the business activity associated with DACA recipients?
 - A. Correct.

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- Q. Now, how did you calculate those benefits?
- A. The process was very similar to the one in the report that you and I just went through at some length. Basically we took that same basic model and made some adjustments to it. One adjustment was it was a couple years later so we had to do some price adjustments.

But beyond that, we looked at the relative wages of the DACA population versus the non-DACA and made some of those type of adjustments. But the modeling structure process was the same as the one that we used in the study that you referenced earlier.

(Deposition Exhibit 8 was marked.)

- Q. All right, I'm going to show you Exhibit 8.

 This is from the production your counsel made to us --
 - A. Yes, sir.
- Q. -- regarding your work file.
- 24 | A. Yes, sir.
- 25 Q. These are the numbers that are ultimately

1 A. Yes, sir.

- Q. Okay. So that's talking about the direct benefits; right?
 - A. Correct.

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- Q. And then if we look on Exhibit 8, we see the total benefits for Texas, and I assume that's the multiplied benefits?
- 8 A. Multiplied benefits.
- 9 Q. Okay.
- 10 A. And they are all nets as well.
- 11 Q. How do we know that they are nets?
- 12 A. Because that's how I set up the system.
- 13 It's exactly the same modeling structure that was used 14 in the prior report.
- Q. Okay. So when you set up the system, it did, in fact, calculate the projected costs incurred

by Texas because of DACA recipients in the state?

18 A. Yes.

- Q. Is that information that you can provide to your counsel?
- A. By cost, you're talking about the net cost and benefits to the government as opposed to the --
- Q. Yes, sir. So, for example, if we look at Exhibit 3 --
- 25 A. Yes.

1 | they all stayed, I don't think the number would

- 2 | change. But clearly to the extent people are
- 3 classified as DACA, persons who are in the high school
- 4 | at this point in time, their education is being
- 5 | funded. But it's not because they are in DACA, it's
- 6 because they are here.
- Q. And is being funded in part by the State of
- 8 | Texas?
- 9 A. Correct, yes.
- Q. And I jumped ahead of myself there. I
- 11 | meant to ask you about health care.
- 12 A. Okay.
- Q. But same question as a lead-in, you don't
- 14 dispute that the State of Texas does indeed incur a
- 15 | cost to provide health care to DACA recipients?
- MR. HERRERA: Objection, asked and
- 17 | answered.
- 18 A. Again, the only clarification I would give
- 19 | is, again, for the undocumented population, since they
- 20 use it, a little bit less for the DACA based
- 21 population, but nonetheless I assume there would be
- 22 some people in the DACA population who are likely to
- 23 | have some type of care that is reimbursed in some way
- 24 by the state.
- Q. And those types of care would be things

MR. HERRERA: Objection, calls for speculation.

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- A. Again, there is no way to know with certainty. That would not be a shocking thing to have happen, that you occasionally had something like that occur.
- Q. Do you think it's likely to happen?

 MR. HERRERA: Objection, calls for speculation.
- A. Again, I'm not sure how else I can answer it. It's certainly a theoretical possibility that it could occur.
 - Q. Do you know from 2012 to present whether an employer has hired a DACA recipient for a job that a U.S. citizen also applied for?
 - A. I don't know one way or the other. It very well could have happened, but I don't know.
 - Q. And going forward into the future, do you know whether it is likely to happen again that an employer will hire a DACA recipient to fill a job that a U.S. citizen has also applied for?
- MR. HERRERA: Objection, calls for speculation and mischaracterizes the witness's testimony.
 - A. Again, I have no way of knowing that. It's

A. Oh, no, sir, that wasn't my role at all.

- Q. All right. Then "not considering the
- 3 likely market response to removing the DACA
- 4 | recipients, " that was one of your criticisms of his
- 5 | work?

- 6 A. Yes.
- 7 Q. And then third was "not accounting for the
- 8 | net benefits when all costs (including education) are
- 9 | considered in a dynamic context; " right?
- 10 | A. Yes, sir.
- 11 Q. But again, you don't dispute that there are
- 12 | educational costs to the State of Texas incurred by
- 13 | the state because of DACA recipients?
- 14 A. Subject to all qualifications I gave before
- 15 about net and gross, wiper blades and cars, that sort
- 16 of thing, yes, sir.
- Q. Okay. How many times have you been
- 18 retained as an expert witness by a party in
- 19 | litigation?
- 20 A. It would be a rough estimate. I would say
- 21 | 300, 400, something like that.
- Q. Over about how many years?
- 23 A. Almost 40.
- 24 Q. And I believe you are charging, if you go
- 25 | back to page 1 of your Declaration?

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             FOR THE SOUTHERN DISTRICT OF TEXAS
 2
                    BROWNSVILLE DIVISION
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             and
    KARLA PEREZ, et al.,
 7
               Defendant-Intervenors.
                  REPORTER'S CERTIFICATION
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                  DEPOSITION OF RAY PERRYMAN
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                        June 27, 2018
             I, Deborah Endler, Shorthand Reporter in and
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11
    for the State of Texas, do hereby certify that the
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    foregoing deposition is a full, true and correct
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    transcript:
             That the foregoing deposition of RAY
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    PERRYMAN, the Witness, hereinbefore named was at the
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    time named, taken by me in stenograph on June 27,
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    2018, the said Witness having been by me first duly
    cautioned and sworn to tell the truth, the whole truth
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    and nothing but the truth and the same were thereafter
    reduced to typewriting by me or under my direction.
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21
              ( ) That by agreement of counsel, a reading
    condensed copy of the deposition transcript along with
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23
    the full-sized original Changes and Signature Sheet
24
   has been sent to
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                for review and signature within 30 days
```

and if any corrections returned are attached hereto.
() That the Witness shall have thirty (30)
days for review and signature of the original
transcript and if any corrections returned are
attached hereto.
() That the signed transcript () was ()
was not received from the Witness within 30 days.
That the amount of time used by each party at
the deposition is as follows:
Mr. Disher - 2 hours, 44 minutes
That before the completion of the deposition,
the Deponent, andor the Plaintiff/Defendant did
did not request to review the transcript.
I further certify that I am neither counsel
for, related to, nor employed by any of the parties or
attorneys in this action in which this proceeding was
taken, and further that I am not financially or
otherwise interested in the outcome of the action.
WITNESS MY HAND, this the 28th day of June,
2018.
DEBORAH L. ENDLER, Reporter EXPIRATION DATE:
Firm Registration No. 631 Kim Tindall & Associates, LLC
16414 San Pedro, Suite 900
San Antonio, Texas 78232